



# Assessing foods offered in the Food Distribution Program on Indian Reservations (FDPIR) using the Healthy Eating Index 2010

Authors: Carmen Byker Shanks, Teresa Smith, Selena Ahmed, & Holley Hunts

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1 **Abstract**

2 **Objective** To assess the nutritional quality of food packages offered in the Food Distribution  
3 Program on Indian Reservations (FDPIR) program using Healthy Eating Index-2010 (HEI-  
4 2010).

5 **Design** Data were collected from the list of the food products provided by the United States  
6 Department of Agriculture's Food and Nutrition Handbook 501 for FDPIR. Nutritional quality  
7 was measured through a cross-sectional analysis of five randomly selected food packages offered  
8 through FDPIR. HEI-2010 component and total scores were calculated for each food package.  
9 Analysis of variance and t-tests assessed significant differences between food packages and HEI-  
10 2010 maximum scores, respectively.

11 **Setting** This study took place in the United States.

12 **Subjects** Study units included food products offered through FDPIR.

13 **Results** The mean total HEI-2010 score for the combined FDPIR food packages was  
14 significantly lower than the total HEI-2010 maximum score of 100 (66.38, SD=11.60;  $p<0.01$ ).  
15 Mean scores for total fruit (3.52, SD=0.73;  $p<0.05$ ), total vegetables (2.58, SD=0.15;  $p<0.001$ ),  
16 greens and beans (0.92, SD=1.00;  $p<0.001$ ), dairy (5.12, SD=0.63;  $p<0.001$ ), total protein foods  
17 (4.14, SD=0.56;  $p<0.05$ ), and refined grains (3.04, SD=2.90;  $p<0.001$ ) were all significantly  
18 lower than the maximum values.

19 **Conclusions** The FDPIR food package HEI-2010 score was notably higher than other federal  
20 food assistance and nutrition programs. Study findings highlight opportunities for the FDPIR to  
21 modify its offerings to best support lifestyles towards prevention of diet-related chronic disease.

22 **Keywords** American Indian; Diet; Nutrition; Food assistance; FDPIR; Food access

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## 26 **Introduction**

27 Overweight, obesity, and nutrition-related chronic diseases are complex health conditions  
28 influenced by a number of biological, behavioral, environmental, genetic, and personal factors<sup>(1)</sup>.  
29 Improving access to nutrient-dense foods is one key strategy to prevent nutrition-related chronic  
30 disease and obesity<sup>(2,3)</sup>. In the United States (US), access to nutrient-dense foods is particularly a  
31 concern in communities with marked health disparities, including those that are rural, urban,  
32 limited income, or have high a percentage of minorities<sup>(4-9)</sup>.

33 For example, American Indians are more likely than the general US population to live in rural  
34 locations with limited food access<sup>(10)</sup>. At the same time, American Indian adults are 60% more  
35 likely to be obese than non-Hispanic whites<sup>(11)</sup>. The consequences of obesity are well  
36 documented, including the risk of developing diabetes mellitus<sup>(12)</sup>, which is particularly  
37 concerning as American Indian and Alaska Natives have a higher age-adjusted prevalence of  
38 diabetes mellitus than any other race or ethnic group in the US<sup>(13)</sup>.

39 Previous research<sup>(14,15)</sup> indicates that the modern American Indian diet is poor in nutrient quality  
40 and household food security is relatively low<sup>(15-17)</sup>. Emerging research indicates potential  
41 connections between diets poor in nutrient quality, high food insecurity rates, and high obesity  
42 and chronic disease rates among American Indians<sup>(18,19)</sup>. Contemporary food issues observed  
43 within Native American populations have been connected to a long and storied history of  
44 colonialism and historical trauma<sup>(20-22)</sup>. With socio-economic, political, and environmental  
45 changes including reduction in tribal land, end of nomadic lifestyles, shifts in farming policies,  
46 the near extinction of buffalo, and limited rights to hunt, fish, and collect wild foods, the current  
47 diet among American Indians has notably transitioned from traditional ways in post-colonial  
48 times<sup>(23,24)</sup>.

49 In effort to address nutrition related challenges faced by American Indian peoples, the US  
50 government has supplied food to American Indians living on reservations for over 150 years as  
51 well as had a series of food-related agreements<sup>(14)</sup>. For example, some treaties included  
52 “annuities” which granted hunting, fishing, and gathering rights for American Indians<sup>(25)</sup>. During  
53 the period circa 1860 – 1934, the government issued rations to supplement lost sources of wild  
54 foods and failed crops<sup>(26)</sup>. However, some historical documents describe the rations provided by

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55 the government as being culturally inappropriate, inadequate, not delivered as promised, and of  
56 low quality<sup>(27,28)</sup>.

57 The Food Distribution Program on Indian Reservations (FDPIR) was implemented by Congress  
58 in 1973 as part of the Consumer Protection Act<sup>(29)</sup>. The program states, “many households  
59 participate in FDPIR as an alternative to the Supplemental Nutrition Assistance Program  
60 (SNAP), because they do not have easy access to SNAP offices or authorized food stores”<sup>(30)</sup>.  
61 Through FDPIR, the United States Department of Agriculture (USDA) provides increased access  
62 to nutritious foods for low-income households living on Indian reservations and to American  
63 Indian families residing in designated areas near reservations<sup>(30)</sup>. The FDPIR is one of 16 distinct  
64 federal food assistance and nutrition programs (FANPs) administered by the Food and Nutrition  
65 Service (FNS) of the USDA<sup>(31)</sup>. The program provides individuals an alternative to the  
66 Supplemental Nutrition Assistance Program (SNAP) enrollment by directly distributing  
67 commodity packages in communities and striving to meet basic nutrient needs of program  
68 participants<sup>(30)</sup>.

69  
70 The USDA administers the FDPIR program through either Indian Tribal Organizations (ITOs) or  
71 an agency of a state government<sup>(32)</sup>. The USDA purchases and ships FDPIR foods to the ITOs  
72 and state agencies based on orders placed from a list of available foods<sup>(32)</sup>. State agencies and  
73 ITOs are responsible for determining applicant eligibility, storing and distributing the food, and  
74 provide nutrition education to recipients. According to the program, “Low-income American  
75 Indian and non-Indian households that reside on a reservation and households living in approved  
76 areas near a reservation or in Oklahoma that contain at least one person who is a member of a  
77 federally-recognized tribe, are eligible to participate in FDPIR”<sup>(30)</sup>. Households may not  
78 participate in the FDPIR and SNAP in the same month<sup>(32)</sup>. There currently are 276 tribes through  
79 100 ITOs and 5 State agencies receiving FDPIR benefits<sup>(30)</sup>. Since the inception of the FDPIR,  
80 participant size has increased with a total 75,608 participants in 2013<sup>(33)</sup>. Each month,  
81 participants select a food package based on their food preferences, household size, and foods  
82 available at their particular ITO or State agency distribution site to help them maintain a  
83 nutritionally balanced diet<sup>(32)</sup>.

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84 In 2008, the Special Nutrition Programs Report No. FD-08-FDPIR was developed by the USDA  
85 to assess the nutritional quality of FDPIR foods utilizing the Healthy Eating Index 2005 (HEI-  
86 2005)<sup>(34)</sup>. Results from the report indicated that FDPIR had the potential to provide participants  
87 with a higher nutrient quality diet than the average American or SNAP participant.

88 To the best of the authors' knowledge, the Healthy Eating Index 2010 (HEI-2010)<sup>(35)</sup> has yet to  
89 be utilized in assessing the nutritional quality of foods offered as part of FDPIR. The HEI-  
90 2010<sup>(35)</sup> has been developed to measure adherence to the most recently published federal dietary  
91 guidelines, the 2010 Dietary Guidelines for Americans<sup>(36)</sup>, whereas HEI-2005 was developed to  
92 measure the previous version of the federal dietary guidelines, the 2005 Dietary Guidelines for  
93 Americans<sup>(35,37)</sup>. Specifically, HEI-2010 updates include: (1) emphasis on dark green vegetables  
94 and beans and peas, (2) seafood and plant proteins component was introduced (3) fatty acids  
95 replaces the oils and saturate fats components, and (4) refined grains (a moderation component)  
96 replaced total grains (an adequacy component)<sup>(35)</sup>.

97 It is important to assess the nutritional quality of FDPIR foods utilizing the HEI-2010 to  
98 understand how each iteration of current dietary guidance is reflected within the offerings of the  
99 food assistance program. For example, dark green vegetables and beans and peas are two  
100 vegetable subgroups for which intakes are furthest from recommended levels and the category of  
101 “vegetables and soup” allows for choices among many vegetables; the introduction of the  
102 seafood and plant proteins within HEI-2010 allows for capturing the dietary contribution of more  
103 specific protein choices within the broad “meat, poultry, fish, beans, eggs, and nuts” category of  
104 FDPIR; replacing saturated fats with fatty acids within HEI-2010 allows for the more specific  
105 assessment of the value of vegetable oil, light buttery spread, and butter within the “oil”  
106 category of FDPIR; refined and whole grains are both offered within the FDPIR “grains, cereal,  
107 rice, and pasta” category and assessing these separately with HEI-2010 is important to  
108 understand their distinct dietary contributions<sup>(38,39)</sup>.

109 The sum of the scores for the 12 components is the total HEI-2010 scores, which ranges from 0  
110 to 100, with a higher score indicative of a more healthful diet. HEI-2010 is composed of 12  
111 components, nine that focus on nutritional adequacy and three that apply nutritional  
112 moderation<sup>(40)</sup>. For HEI-2010, refined grains, sodium, and empty calories are all moderation

113 components. A higher score within moderation components indicates lower availability of the  
114 food in the diet. All other categories are adequacy components, where a higher score indicates  
115 higher availability of food in the diet. HEI-2010 scores separate diet quality from quantity by  
116 using standards that are expressed as either a percent of calories, per 1,000 calories, or ratio of  
117 fatty acids<sup>(40)</sup>.

118 The lack of assessment of the FDPIR with the HEI-2010 presents a knowledge gap regarding the  
119 dietary quality of FDPIR foods that support American Indian households in compliance with the  
120 2010 Dietary Guidelines for Americans. Current nutrition research is needed in order to develop  
121 appropriate nutritional planning and policies related to food assistance, food security, and obesity  
122 in tribal communities with marked health disparities. The purpose of the current research is to  
123 assess the nutritional quality of foods offered in the FDPIR using HEI-2010.

## 124 **Experimental Methods**

125 Data were collected from a list of the food products, found in Exhibit O of the Food and  
126 Nutrition Handbook 501 for FDPIR, which was effective as of September 2013<sup>(32)</sup>. The study  
127 was exempt from Institutional Review Board review since no information was collected from  
128 human subjects.

### 129 *Data Analysis*

130 Each food option was entered into the USDA What's In The Foods You Eat online search tool  
131 (version 5.0)<sup>(41)</sup>. Matching food package components and search tool foods was based on the  
132 item description and nutrient profiles. Each food item was assigned a USDA food code and  
133 nutrient composition was ascertained (Table 1). Food group composition was determined using  
134 MyPyramid Equivalents Database for USDA Survey Food Codes, 2003-2004 Version 2. Each  
135 food listed in FDPIR, including foods requiring preparation (e.g., flour) and the few available  
136 ready-to-eat options, can be found in the cited database<sup>(41)</sup>.

137 The researchers simulated five possible food package scenarios for analysis by: (1) using the  
138 FDPIR guide to establish the maximum allowed number of items for a one-person household<sup>(39)</sup>  
139 and then (2) randomly selecting the maximum allowed number of items per USDA food group  
140 (grains, cereal, rice and pasta; vegetables and soup; fruit and juice; meat, poultry, fish, beans,

141 eggs and nuts; milk and cheese; oil). The FDPIR guide outlines requirements for the number of  
142 items that can be chosen based on the number of people in a household per month for each food  
143 item<sup>(39)</sup>. The number of items that can be chosen are often increased linearly per person (e.g., 1  
144 person = 1 item, 2 persons = 2 items, 3 persons = 3 items, etc.). Analysis was based on a one-  
145 person household with the expectation that the dietary quality would remain consistent with  
146 increasing number of persons in a household. For each food package, a random number  
147 generator was utilized to randomly select from all options per USDA food group. Randomly  
148 generated options were allowed to be chosen more than once when FDPIR guidelines allowed  
149 for greater than one option per USDA food group.

150 Using randomly generated food packages, HEI-2010 component and total scores were calculated  
151 using published SAS code (version 9.2 SAS Institute Inc., Cary, NC), modified to assess this  
152 specific dataset<sup>(42)</sup>. Prior to analysis, Analysis of Variance was used to detect if the criteria for  
153 randomly selecting food packages used in this study could lead to significant differences in key  
154 nutrient content across each of the five food packages. No significant differences were found  
155 among total calories, carbohydrates (g), saturated fat (g), and sodium (mg) for each of the five  
156 food packages.

157 Following the methodology outlined by Erinoshio and colleagues<sup>(43)</sup>, means and standard  
158 deviations were calculated to generate both HEI-2010 component scores and total scores across  
159 all menus. T-tests were calculated to assess whether mean HEI-2010 component scores and total  
160 scores differed significantly ( $P<0.05$ ) from the maximum scores.

## 161 **Results**

162 Table 2 describes HEI-2010 component scores and total scores for foods and beverages provided  
163 as part of the five randomly generated FDPIR food packages. The mean total HEI-2010 score for  
164 the combined FDPIR food packages was significantly lower than total HEI-2010 total maximum  
165 score of 100 (66.38, SD=11.60;  $p<0.01$ ), with total HEI-2010 scores ranging from 49.50 to 79.50  
166 across all five FDPIR food packages. Mean scores for Total Fruit (3.52, SD=0.73;  $p<0.05$ ), Total  
167 Vegetables (2.58, SD=0.15;  $p<0.001$ ), Greens and Beans (0.92, SD=1.00;  $p<0.001$ ), Dairy (5.12,  
168 SD=0.63;  $p<0.001$ ), Total Protein Foods (4.14, SD=0.56;  $p<0.05$ ), and Refined Grains (3.04,  
169 SD=2.90;  $p<0.001$ ) were all significantly lower than the maximum values (5, 5, 5, 10, 5, and 10

170 respectively). All other components did not demonstrate significant differences from their  
171 maximum values.

172 Contributing to the combined FDPIR HEI-2010 score, all five food packages (100%) met the  
173 standard for a maximum value for Empty Calories, followed by three (60%) that met the  
174 standard for Whole Grains, three (60%) that met the standard for Seafood and Plant Proteins, two  
175 (40%) that met the standard for Whole Fruit, and one (20%) that met the standard for Fatty  
176 Acids. No sample food packages met the standard for a maximum value for Total Fruit, Total  
177 Vegetables, Greens and Beans, Dairy, Total Protein Foods, Refined Grains, or Sodium.

## 178 **Discussion**

179 This study addresses an important knowledge gap by characterizing the mean nutritional quality  
180 of five randomly generated food packages of the FDPIR on the basis of the most recently  
181 published federal dietary guidelines, the 2010 Dietary Guidelines for Americans (DGA). The  
182 FDPIR packages are not meeting the diet quality recommendations outlined by the 2010 DGA,  
183 as our analysis found significantly lower HEI-2010 overall score compared to the maximum  
184 score.

185 Similar to our findings, Americans do not consume adequate amounts of fruits, vegetables,  
186 whole grains, or dairy and significantly lower HEI-2010 component scores compared to the  
187 maximum values from 2010 DGA were found for Total Fruit, Total Vegetables, Greens and  
188 Beans, Dairy, Refined Grains, Total Protein Foods, and Protein<sup>(36)</sup>. The current study shows that,  
189 although there was no significant difference, the HEI-2010 scores for Whole Fruit, Whole  
190 Grains, Seafood and Plant Proteins, and Fatty Acids also fell short of the maximum HEI-2010  
191 score indicating a potential need to improve options within these categories. Although the HEI-  
192 2010 mean total score for FDPIR (score of 66) was slightly better than the American food supply  
193 (HEI-2005 score of 55)<sup>(44)</sup>, the FDPIR program should target providing more inadequately  
194 consumed foods (of fruits, vegetables, whole grains, or dairy) to promote better nutrition among  
195 participants in line with the needs of the American population.

196 Interestingly, HEI-2010 scores of each of the five assessed food packages show significant  
197 variation in nutritional quality and thereby emphasize the role of FDPIR centers in providing



198 more foods that are consistent with adequacy components and less foods categorized as  
199 moderation components by HEI-2010<sup>(38)</sup>. Secondly, consumer behavior in making dietary  
200 choices from available food access should also be considered. Findings from this study highlight  
201 opportunities to provide guidance to FDPIR participants about nutritionally balanced food  
202 choices at FDPIR centers as well as foods that participants acquire outside of FDPIR. The  
203 FDPIR should ideally provide participants with the opportunity to increase diet quality beyond  
204 the average American diet as well as meet the current DGA<sup>(36)</sup>. The FDPIR is positioned to  
205 modify its food and education offerings to best support lifestyles towards prevention of diet-  
206 related chronic disease.

207 The HEI-2010 FDPIR score from this research (score of 66) resulted in lower score than a  
208 previous assessment of FDPIR that utilized HEI-2005 (score of 87)<sup>(34)</sup>. Though methodologies  
209 between FDPIR assessments differed, it is important to explore the differences found using the  
210 two versions of the Healthy Eating Index, which reflects the most up-to-date dietary guidance.  
211 The current assessment offered similar scores to total fruit, whole fruit, total vegetables, greens  
212 and beans (previously dark green and orange vegetables and legumes), dairy (previously milk),  
213 and empty calories than the previous assessment<sup>(34)</sup>. Differences in scores between the two  
214 assessments can be attributed partially to foods selected in the food packages and partially to  
215 updates in scoring. For example, in the previous assessment that used HEI-2005, the component  
216 of total grains received a maximum score of 5, while in the current assessment the scores for  
217 whole grains results in a score lower than the maximum (8 out of 10) and refined grains resulted  
218 in score significantly lower than the maximum (3 out of 10)<sup>(34)</sup>. Grain foods randomly selected  
219 for this assessment were split into the updated categories of refined grains and whole grains.  
220 Grain foods in the previous assessment were placed in the total grains category. In one additional  
221 example, the component of saturated fat scored relatively close to the maximum in the HEI-2005  
222 analysis (9.8 out of 10), while in the current assessment fatty acids scored relatively low (4.8 out  
223 of 10)<sup>(34)</sup>. This is in part due to the replacement of oils and saturated fats component with fatty  
224 acids in the HEI-2010. Improvements in the refined, whole grain, and fatty acids category are  
225 warranted. Although changes in national dietary guidance are usually minimal, these examples  
226 demonstrate the importance of assessing nutrition quality of FDPIR foods using new iterations of  
227 the Healthy Eating Index to capture important nuances in diet quality.

## Assessing FDPIR Foods Using HEI-2010

228 The HEI-2010 mean total score for FDPIR cannot be compared to other HEI-2010 scores in  
229 different food assistance contexts, as these analyses do not currently exist. Although there are  
230 limitations to comparing HEI-2005 and 2010, the nutrient quality of the current FDPIR food  
231 packages using the HEI-2010 analysis is higher than some other federal FANPs, including  
232 comparison to dietary intake of SNAP<sup>(34)</sup> and Special Supplemental Nutrition Program for  
233 Women, Infants, and Children (WIC)<sup>(45)</sup> participants using HEI-2005. Comparison of the FDPIR  
234 nutrient quality with SNAP and non-SNAP participants dietary intake shows that the FDPIR has  
235 higher scores. These findings may be in part due to the analysis of actual participant dietary  
236 intake in SNAP and WIC programs, where the analysis in the current study measured nutrient  
237 quality of randomized food packages. Researchers working with FDPIR programs should  
238 analyze dietary intake of FDPIR participants to understand the value of what nutrients are  
239 consumed in addition to the nutrient value of food package offerings. Specifically, dietary intake  
240 of SNAP participants were found to have a HEI-2005 total score of 47 and non-participants were  
241 found to have a total score 51<sup>(46)</sup>, which is considerably lower than the average HEI-2010 mean  
242 score of 66 found in the present study for the nutrient quality of FDPIR packages. Furthermore,  
243 dietary intake of children participants in the WIC program received a HEI-2005 total score of 58  
244 compared to dietary intake of children not participating in the WIC program that received a score  
245 of 60<sup>(45)</sup>, which are both lower than the mean nutrient quality score for FDPIR food package  
246 score. The differences in findings may also be due to greater access to processed and sugar-  
247 added foods of SNAP compared to the FDPIR and lack of dietary analysis of intake of FDPIR  
248 participants. In contrast to SNAP that can be used by participants to purchase “foods of minimal  
249 nutritional value” including soda, water ices, chewing gum, and candy, foods in the FDPIR  
250 package are selected to address some nutritional need<sup>(47)</sup>. Participants in the FDPIR program may  
251 also supplement their diet with purchased processed and sugar-added foods or other foods (e.g.,  
252 hunted, grown, gathered), but the current analysis does not account for dietary intake.

253 The FDPIR program still has nutritional shortcomings that need to be addressed in order to  
254 decrease the risk of diet-related chronic disease on American Indian reservations. In our current  
255 study and other observational work in progress, shortcomings of the FDPIR may derive from  
256 limited offerings of greens and total vegetables, nutrient profile of foods, sensory appeal of  
257 individual FDPIR offerings and the physical environment of the FDPIR center, time needed to  
258 prepare FDPIR foods versus convenience foods, and lack of knowledge in preparing FDPIR

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259 foods. These issues are germane to improving diet quality of program participants.

260 Increasing offerings of vegetables may require an increase in the budget allocated to the FDPIR  
261 if other aspects of the program are to remain unchanged given the relatively high price of  
262 produce in the US compared to non-specialty crops. Modifying the structure of the FDPIR to  
263 offer greater selection of fresh fruits and vegetables may encourage produce consumption,  
264 particularly if this offering was coupled with a nutrition information and cooking demonstrations  
265 on preparing recipes that are culturally compatible. In recent years, the quality of FDPIR food  
266 has been improved by the Fresh Fruits and Vegetables Program in which most programs now  
267 participate<sup>(47)</sup>. It will be important that these fresh fruit and vegetable offerings be kept fresh, or  
268 that canned or frozen produce is utilized, in order to retain maximum phytonutrients to benefit  
269 human health.

270 Given the variable HEI-2010 scores of different FDPIR food packages, directing food options to  
271 increase nutrient diversity would likely result in improved nutrition and health outcomes of  
272 participants. Healthy food choices may be encouraged through enhancing the sensory appeal of  
273 individual FDPIR offerings – for example, researchers should consider studying the consumer  
274 appeal components that FDPIR foods, packages, and program centers provides, as to the authors'  
275 knowledge no study has been conducted about the attractiveness of these variables to native  
276 populations. Additionally, increasing availability and diversity of culturally appropriate foods in  
277 specific food components that do not meet minimum recommendations would also assist in  
278 increasing the HEI-2010 score, specifically for Total Fruit, Total Vegetables, Greens and Beans,  
279 Dairy, Total Protein Foods, Refined Grains, or Sodium. The addition of limes would add to  
280 overall availability of Total Fruit, replacing refined grains with whole grains such as wild rice,  
281 barley, quinoa, blue cornmeal, sorghum, and rye has the potential to improve the Refined Grains  
282 score, and adding bison to the offerings would improve access to Total Protein Foods. Recently,  
283 Congress directed that a portion of FDPIR funding be used to purchase bison meat because of its  
284 low fat content and cultural value for American Indians, even if this is not tribally specific<sup>(47)</sup>.

285 There is promising opportunity to implement nutrition education and cooking demonstrations on  
286 how to supplement FDPIR offerings with culturally appropriate, accessible, and healthy foods,  
287 especially since federal grant mechanisms exist to support nutrition education related to the

288 FDPIR through the USDA Food Distribution Program Nutrition Education (FDPNE)<sup>(48)</sup>. Several  
289 successful initiatives have been launched to date that serve to enhance the food choices of  
290 FDPIR participants in culturally appropriate ways, including cooking demonstrations, taste tests,  
291 cooking competitions, gardening demonstrations with traditional foods, health wellness  
292 programs, and special events such as health fairs<sup>(47)</sup>.

293 This study has several limitations that are important to address when interpreting findings and  
294 examining implications. As with many other studies that utilize HEI to study nutritional  
295 adequacy in various settings (e.g., foods offered to children at child-care centers, foods offered to  
296 children through backpack programs, the dollar menu displayed at a fast-food restaurant)<sup>(43,44,49)</sup>,  
297 it is important to note that this evaluation of FDPIR involves analysis of food products and not  
298 actual consumer consumption. For example, this study assessed the quality of five randomly  
299 generated food packages of the FDPIR rather than actual food package selections made by  
300 participants. In addition, this study does not take into consideration other foods with which  
301 participants may supplement their food assistance packages such as local wild and cultivated  
302 foods or purchased foods. Finally, the availability of individual products is subject to market  
303 conditions, ITOs and state agency orders, and seasonal availability. The current study did not  
304 limit USDA foods or options according to these factors and no published list is available to  
305 reflect that information to the authors' knowledge. Despite these limitations, this study  
306 contributes to the sparse published literature assessing nutritional quality of a national food  
307 commodity program geared toward a specific racial demographic.

308 There is a need for future studies to establish the linkages between FDPIR participation and  
309 long-term nutrition and health outcomes. Specifically, such future studies should examine the  
310 complex interplay between the FDPIR and other aspects of the food environments and food  
311 access along with consumer lifestyle behavior and dietary choices, food quality, genetics,  
312 epigenetics, and food sovereignty. Studies that examine the HEI-2010 on actual FDPIR packages  
313 and diets of participants would further enhance the understanding of the contribution of this  
314 federal assistance program to nutrition and health outcome. Research on the FDPIR is  
315 particularly pressing because of the lack of available studies on the federal nutrition program that  
316 serves an extremely vulnerable population in the USA that is at high risk of diet-related chronic  
317 disease<sup>(31)</sup>.

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- 440



Tables

**Table 1: USDA Food codes and foods for five sample monthly FDPIR food packages**

<b>USDA Food Code</b>	<b>Grams Per Food Item</b>	<b>Food Item</b>
<b>Food Package 1</b>		
<b>GRAINS, CEREAL, RICE and PASTA</b>		
57134000	400	Corn flakes, NFS
56206990	2744	Wheat, cream of, cooked, NS as to regular, quick, or instant, NS as to fat added in cooking
56101000	1248	Macaroni, cooked, NS as to fat added in cooking (x 2)
56112000	1184	Noodles, cooked, NS as to fat added in cooking
56205330	2880	Rice, white and wild, cooked, NS as to fat added in cooking
50020000	2250	Flour, whole wheat (x 2)
50010000	2250	Flour, white (x 0.25)
54325000	453	Crackers, saltine
<b>VEGETABLES and SOUP</b>		
73102203	440	Carrots, cooked, from canned, NS as to fat added in cooking
75216050	440	Corn, NS as to form, NS as to color, cream style
73201003	440	Pumpkin, cooked, from canned, NS as to fat added in cooking
73101010	488	Carrots, raw

Tables

75117020	440	Onions, mature, raw
73401000	238	Sweet potato, NFS
75103000	908	Cabbage, green, raw
75125000	416	Radish, raw
75109600	429	Corn, raw
74101000	300.2	Tomatoes, raw
75122100	357	Pepper, sweet, green, raw
28315100	720	Beef vegetable soup with potato, stew type (x 2)
74601000	320.2	Tomato soup, NFS
<b>FRUIT and JUICE</b>		
63101000	546	Apple, raw (x 2)
61101010	512	Grapefruit, raw (x 2)
63137010	534	Pear, raw
63127010	640	Honeydew melon, raw
63126500	414	Kiwi fruit, raw
63143010	198	Plum, raw
62122100	387.5	Prune, dried, uncooked
64104010	1984	Apple juice
61201220	1977.6	Grapefruit juice, canned, bottled or in a carton

Tables

<b>MEAT, POULTRY, FISH, BEANS, EGGS, and NUTS</b>		
21500000	453.6	Ground beef, raw
23326100	352	Bison, cooked
21401000	704	Beef, roast, roasted, NS as to fat eaten
22311000	368	Ham, smoked or cured, cooked, NS as to fat eaten
41106000	279	Red kidney beans, dry, cooked, NS as to fat added in cooking
41205010	447.6	Refried beans (x 2)
41104000	310	Pinto, calico, or red Mexican beans, dry, cooked, NS as to fat added in cooking
33102010	360	Scrambled egg, made from powdered mixture (x 2)
42501000	420	Nut mixture with dried fruit and seeds
<b>MILK and CHEESE</b>		
14410200	2268	Cheese, processed, American or Cheddar type (x 0.5)
11212050	384	Milk, evaporated, skim (formerly NS as to dilution, used in coffee or tea) (x 4)
11112210	976	Milk, cow's, fluid, 1% fat (x 4)
<b>OIL</b>		
82101000	1308	Vegetable oil, NFS
<b>Food Package 2</b>		
<b>GRAINS, CEREAL, RICE and PASTA</b>		

Tables

57207000	400	Bran flakes, NFS (formerly 40% bran flakes, NFS)
57602100	1200	Oats, raw
58145110	200	Macaroni or noodles with cheese (x 3)
56101000	1248	Macaroni, cooked, NS as to fat added in cooking
56102000	1248	Macaroni, whole wheat, cooked, NS as to fat added in cooking
56205330	2880	Rice, white and wild, cooked, NS as to fat added in cooking
56201510	14640	Cornmeal mush, made with water
50020000	2250	Flour, whole wheat
50010000	2250	Flour, white (x 0.25)
54325000	453	Crackers, saltine
<b>VEGETABLES and SOUP</b>		
56200990	440	Grits, cooked, corn or hominy, NS as to regular, quick or instant, NS as to fat added in cooking
74404010	440	Spaghetti sauce, meatless
73101010	488	Carrots, raw
71000100	334	White potato, NFS
73302010	280	Squash, winter type, raw
75128000	392	Squash, summer, yellow, raw
73401000	238	Sweet potato, NFS

Tables

75103000	908	Cabbage, green, raw (x 2)
75109000	400	Celery, raw
75111000	402	Cucumber, raw
75607030	305	Mushroom soup, canned, undiluted (x 3)
<b>FRUIT and JUICE</b>		
63311110	437.9	Fruit cocktail, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener (x 2)
63105010	402	Avocado, raw
63311050	440	Fruit salad, fresh or raw, (including citrus fruits), no dressing
63123000	377.5	Grapes, raw, NS as to type (x 3)
63126500	414	Kiwi fruit, raw
63143010	198	Plum, raw
62122100	387.5	Prune, dried, uncooked
64116020	1996.8	Grape juice
61210000	1990.4	Orange juice, NFS
<b>MEAT, POULTRY, FISH, BEANS, EGGS, and NUTS</b>		
24198570	600	Chicken, canned, meat only
23326100	352	Bison, cooked
24201310	960	Turkey, light and dark meat, roasted, NS as to skin eaten

Tables

22311000	368	Ham, smoked or cured, cooked, NS as to fat eaten
41101100	2240	White beans, dry, cooked, NS as to fat added in cooking
33102010	360	Scrambled egg, made from powdered mixture (x 2)
42501000	420	Nut mixture with dried fruit and seeds
<b>MILK and CHEESE</b>		
14410200	2268	Cheese, processed, American or Cheddar type (x 0.5)
11212050	384	Milk, evaporated, skim (formerly NS as to dilution, used in coffee or tea) (x 4)
11121300	2587.2	Milk, dry, reconstituted, nonfat (x 0.5)
<b>OIL</b>		
82101000	1308	Vegetable oil, NFS
<b>Food Package 3</b>		
<b>GRAINS, CEREAL, RICE and PASTA</b>		
57000100	400	Oat cereal, NFS
56206990	2744	Wheat, cream of, cooked, NS as to regular, quick, or instant, NS as to fat added in cooking
58145110	200	Macaroni or noodles with cheese (x 3)
56112000	1184	Noodles, cooked, NS as to fat added in cooking (x 2)
56205330	2880	Rice, white and wild, cooked, NS as to fat added in cooking
56201510	14640	Cornmeal mush, made with water

Tables

50010000	2250	Flour, white
50010000	2250	Flour, white (x 0.25)
54325000	453	Crackers, saltine
<b>VEGETABLES and SOUP</b>		
75216050	440	Corn, NS as to form, NS as to color, cream style
71501300	440	White potato, from dry, mashed, NS as to milk or fat (x 2)
74404010	440	Spaghetti sauce, meatless
73201003	440	Pumpkin, cooked, from canned, NS as to fat added in cooking
73101010	400	Carrots, raw
75129000	366	Turnip, raw
75103000	908	Cabbage, green, raw
75102750	416	Brussels sprouts, raw
72116000	376	Endive, chicory, escarole, or romaine lettuce, raw
74101000	300.2	Tomatoes, raw
28315100	720	Beef vegetable soup with potato, stew type
74601000	320.2	Tomato soup, NFS (x 2)
<b>FRUIT and JUICE</b>		
63103110	425	Apricot, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener

Tables

63137110	437.9	Pear, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener
63105010	402	Avocado, raw
61119010	393	Orange, raw
63135010	450	Peach, raw
63123000	377.5	Grapes, raw, NS as to type (x 2)
63127010	640	Honeydew melon, raw
63131010	408	Nectarine, raw
62125100	439.4	Raisins
64116020	1996.8	Grape juice
61210000	1990.4	Orange juice, NFS
<b>MEAT, POULTRY, FISH, BEANS, EGGS, and NUTS</b>		
21500000	453.6	Ground beef, raw
23326100	352	Bison, cooked
24100000	1152	Chicken, NS as to part and cooking method, NS as to skin eaten
22311000	368	Ham, smoked or cured, cooked, NS as to fat eaten
41205010	447.6	Refried beans
41102000	342.9	Black, brown, or bayo beans, dry, cooked, NS as to fat added in cooking



Tables

41104000	310	Pinto, calico, or red Mexican beans, dry, cooked, NS as to fat added in cooking (x 2)
33102010	360	Scrambled egg, made from powdered mixture (x 2)
42202000	256	Peanut butter
<b>MILK and CHEESE</b>		
14410200	2268	Cheese, processed, American or Cheddar type (x 0.5)
11212050	384	Milk, evaporated, skim (formerly NS as to dilution, used in coffee or tea) (x 4)
11121300	2587.2	Milk, dry, reconstituted, nonfat (x 0.5)
<b>OIL</b>		
81104010	425	Margarine-like spread, reduced calorie, about 40% fat, tub, salted (x 2)
<b>Food Package 4</b>		
<b>GRAINS, CEREAL, RICE and PASTA</b>		
57207000	400	Bran flakes, NFS (formerly 40% bran flakes, NFS)
57602100	1200	Oats, raw
56101000	1248	Macaroni, cooked, NS as to fat added in cooking
56102000	1248	Macaroni, whole wheat, cooked, NS as to fat added in cooking (x 2)
56205330	2880	Rice, white and wild, cooked, NS as to fat added in cooking
56201510	14640	Cornmeal mush, made with water

Tables

50010000	2250	Flour, white
50010000	2250	Flour, white (x 0.25)
54325000	453	Crackers, saltine
<b>VEGETABLES and SOUP</b>		
56200990	440	Grits, cooked, corn or hominy, NS as to regular, quick or instant, NS as to fat added in cooking
75224013	440	Peas, green, cooked, from canned, NS as to fat added in cooking
72125203	440	Spinach, cooked, from canned, NS as to fat added in cooking
71501300	440	White potato, from dry, mashed, NS as to milk or fat
73101010	400	Carrots, raw (x 2)
71000100	334	White potato, NFS
75102750	416	Brussels sprouts, raw
72116000	376	Endive, chicory, escarole, or romaine lettuce, raw
74101000	298	Tomatoes, raw
74101000	300.2	Tomatoes, raw
28315100	720	Beef vegetable soup with potato, stew type (x 2)
74601000	320.2	Tomato soup, NFS
<b>FRUIT and JUICE</b>		
63101110	437.9	Applesauce, stewed apples, NS as to sweetened or

Tables

		unsweetened; sweetened, NS as to type of sweetener (x 2)
63103110	425	Apricot, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener (x 2)
63311110	437.9	Fruit cocktail, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener
61101010	512	Grapefruit, raw
63137010	534	Pear, raw
63135010	450	Peach, raw
63127010	640	Honeydew melon, raw
63131010	408	Nectarine, raw
64116020	1996.8	Grape juice
74301100	1945.6	Tomato juice
<b>MEAT, POULTRY, FISH, BEANS, EGGS, and NUTS</b>		
22101000	336	Pork chop, NS as to cooking method, NS as to fat eaten (x 2)
21401000	704	Beef, roast, roasted, NS as to fat eaten
22311000	368	Ham, smoked or cured, cooked, NS as to fat eaten
41201020	492.1	Baked beans, vegetarian
41205010	447.6	Refried beans
41104000	310	Pinto, calico, or red Mexican beans, dry, cooked, NS as to fat added in cooking (x 2)

Tables

33102010	360	Scrambled egg, made from powdered mixture (x 2)
42202000	256	Peanut butter
<b>MILK and CHEESE</b>		
14410200	2268	Cheese, processed, American or Cheddar type (x 0.5)
11212050	384	Milk, evaporated, skim (formerly NS as to dilution, used in coffee or tea) (x 4)
11112210	976	Milk, cow's, fluid, 1% fat (x 4)
<b>OIL</b>		
82101000	1308	Vegetable oil, NFS
<b>Food Package 5</b>		
<b>GRAINS, CEREAL, RICE and PASTA</b>		
57148500	400	Crispy Brown rice cereal
57602100	1200	Oats, raw
58145110	200	Macaroni or noodles with cheese (x 3)
56102000	1248	Macaroni, whole wheat, cooked, NS as to fat added in cooking
56112000	1184	Noodles, cooked, NS as to fat added in cooking (x 2)
56201510	14640	Cornmeal mush, made with water
50020000	2250	Flour, whole wheat
50010000	2250	Flour, white (x 0.25)

Tables

54325000	453	Crackers, saltine
<b>VEGETABLES and SOUP</b>		
73102203	440	Carrots, cooked, from canned, NS as to fat added in cooking
75216050	440	Corn, NS as to form, NS as to color, cream style
72125203	440	Spinach, cooked, from canned, NS as to fat added in cooking
75311003	440	Mixed vegetables (corn, lima beans, peas, green beans, and carrots), cooked, from canned, NS as to fat added in cooking (x 2)
74204500	440	Tomatoes, canned, low sodium
71000100	501	White potato, NFS
75129000	366	Turnip, raw
75102750	416	Brussels sprouts, raw
75109600	429	Corn, raw
75122100	357	Pepper, sweet, green, raw
28315100	720	Beef vegetable soup with potato, stew type (x 2)
75654020	298	Vegetarian vegetable soup, undiluted
<b>FRUIT and JUICE</b>		
63103110	425	Apricot, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener
63135110	437.9	Peach, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener

Tables

63137110	437.9	Pear, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener
63311110	437.9	Fruit cocktail, cooked or canned, NS as to sweetened or unsweetened; sweetened, NS as to type of sweetener
63137010	534	Pear, raw (x 2)
63135010	450	Peach, raw
63126500	414	Kiwi fruit, raw
62122100	387.5	Prune, dried, uncooked
61201220	1977.6	Grapefruit juice, canned, bottled or in a carton
74301100	1945.6	Tomato juice
<b>MEAT, POULTRY, FISH, BEANS, EGGS, and NUTS</b>		
21500000	453.6	Ground beef, raw
24100000	1152	Chicken, NS as to part and cooking method, NS as to skin eaten
21401000	704	Beef, roast, roasted, NS as to fat eaten
22311000	368	Ham, smoked or cured, cooked, NS as to fat eaten
41106000	279	Red kidney beans, dry, cooked, NS as to fat added in cooking (x 2)
41102000	342.9	Black, brown, or Bayo beans, dry, cooked, NS as to fat added in cooking
41104000	310	Pinto, calico, or red Mexican beans, dry, cooked, NS as to fat

Tables

		added in cooking
33102010	360	Scrambled egg, made from powdered mixture (x 2)
42111110	453.6	Peanuts, roasted, without salt
<b>MILK and CHEESE</b>		
14410200	2268	Cheese, processed, American or Cheddar type (x 0.5)
11212050	384	Milk, evaporated, skim (formerly NS as to dilution, used in coffee or tea) (x 4)
11112210	976	Milk, cow's, fluid, 1% fat (x 4)
<b>OIL</b>		
81100500	454	Butter, NFS

Tables

<b>Table 2. HEI-2010<sup>a</sup> component and total scores for each of the five sample monthly food packages (n = 5)</b>						
<b>Component</b>	<b>Maximum Value</b>	<b>Standard for Maximum Score</b>	<b>Standard for Minimum Score of Zero</b>	<b>Mean (SD)</b>	<b>Range</b>	<b>% Meeting Maximum Value (n)<sup>j</sup></b>
<b>Total Fruit<sup>b</sup></b>	5	≥0.8 cup equivalent per 1,000 kcal	No Fruit	3.52 (0.73)*	2.60 – 4.40	0 (0)
<b>Whole Fruit<sup>c</sup></b>	5	≥0.4 cup equivalent per 1,000 kcal	No Whole Fruit	4.60 (0.52)	3.90 – 5.00	40.0 (2)
<b>Total Vegetables<sup>d</sup></b>	5	≥1.1 cup equivalents per 1,000 kcal	No Vegetables	2.58 (0.15)***	2.40 - 2.80	0 (0)
<b>Greens and Beans<sup>d</sup></b>	5	≥0.2 cup equivalent per 1,000 kcal	No Dark Green Vegetables or Beans and Peas	0.92 (1.00)***	0.00 - 2.20	0 (0)
<b>Whole Grains</b>	10	≥1.5 oz. equivalents per 1,000 kcal	No Whole Grains	7.88 (3.68)	1.50 – 10.0	60.0 (3)
<b>Dairy<sup>e</sup></b>	10	≥1.3 cup equivalents per	No Dairy	5.12	4.20 -	0 (0)



Tables

		1,000 kcal		(0.63)***	5.70	
<b>Total Protein Foods<sup>f</sup></b>	5	≥2.5 oz. equivalents per 1,000 kcal	No Protein Foods	4.14 (0.56)*	3.30 - 4.80	0 (0)
<b>Seafood and Plant Proteins<sup>f,g</sup></b>	5	≥0.8 oz. equivalent per 1,000 kcal	No Seafood or Plant Proteins	4.64 (0.53)	3.80 - 5.00	60.0 (3)
<b>Fatty Acids<sup>h</sup></b>	10	(PUFAs+MUFAs)/SFAs >2.5	(PUFAs+MUFAs)/SFAs ≤1.2	4.80 (4.55)	0.00 - 10.0 0	20.0 (1)
<b>Refined Grains</b>	10	≤1.8 oz. equivalents per 1,000 kcal	≥4.3 oz. equivalents per 1,000 kcal	3.04 (2.90)**	0.00 - 6.40	0 (0)
<b>Sodium</b>	10	≤1.1 g per 1,000 kcal	≥2.0 g per 1,000 kcal	5.08 (3.15)*	0.70 - 9.30	0 (0)
<b>Empty Calories<sup>i</sup></b>	20	≤19% of energy	≥50% of energy	20.00 (0)	20.0 0 - 20.0 0	100.0 (5)
<b>Total</b>	100			66.38 (11.60)**	49.5 0 - 79.5 0	--

## Tables

note: \* $p < 0.05$ ; \*\* $p < 0.01$ ; \*\*\* $p < 0.001$

<sup>a</sup>Intakes between the minimum and maximum standards are scored proportionately.

<sup>b</sup>Includes fruit juice.

<sup>c</sup>Includes all forms except juice.

<sup>d</sup>Includes any beans and peas not counted as Total Protein Foods

<sup>e</sup>Includes all milk products, such as fluid milk, yogurt, and cheese, and fortified soy beverages.

<sup>f</sup>Beans and peas are included here (and not with vegetables) when the Total Protein Foods standard is otherwise not met.

<sup>g</sup>Includes seafood, nuts, seeds, soy products (other than beverages) as well as beans and peas counted as Total Protein Foods.

<sup>h</sup>Ratio of polyunsaturated fatty acids (PUFAs) and monounsaturated fatty acids (MUFAs) to saturated fatty acids (SFAs).

<sup>i</sup>Calories from solid fats, alcohol, and added sugars; threshold for counting alcohol is  $>13$  g/1,000 kcal.

<sup>j</sup>Includes the 5 sample monthly food packages.